Chapter II Products and Services Covered by the Government Procurement Survey

This survey covers government purchased products and services which fell under the following voluntary measures on government procurement: "Procedures for Government Procurement on Products (Operational Guidelines)", "Measures on Japanese Public Sector Procurement of Telecommunications Products and Services", and "Measures Related to Japanese Public Sector Procurement of Medical Technology Products and Services".*1

In other words, it covers in principle procurement contracts made by central government entities and public corporations given in the following Table A, and products and services of which value were above the threshold given below. *2

From 1 January 2013 to 31 December 2013: 100,000 SDR (12 million yen)

- *1(Note) The Attachments 1, 5 and 6 of the Operational Guideline on Procedures for Government Procurement etc. (Understanding among related ministries and agencies concerned in procurement, 31 March 2014) take on the functions of these previous documents.
- *2(Note) Procurement for public works (including architectural planning and consultancy) is excluded from this survey.

Table A

House of Representatives: House of Councillors; Supreme Court; Board of Audit; Cabinet: National Personnel Authority: Cabinet Office; Imperial Household Agency; National Public Safety Commission; Financial Services Agency: Consumer Affairs Agency: Reconstruction Agency; Ministry of Internal Affairs and Communications; Ministry of Justice: Ministry of Foreign Affairs: Ministry of Finance; Ministry of Education, Culture, Sports, Science and Technology; Ministry of Health, Labor and Welfare; Ministry of Agriculture, Forestry and Fisheries; Ministry of Economy, Trade and Industry; Ministry of Land, Infrastructure, Transport and Tourism: Ministry of the Environment; Ministry of Defense

Central Government Entities (23)

Public Corporations (40) Hokkaido Railway Company; East Japan Railway Company; Central Japan Railway Company; West Japan Railway Company; Shikoku Railway Company; Kyusyu Railway Company; Japan Freight Railway Company; Japan Tobacco Inc.; Nippon Telegraph and Telephone Co.; Nippon Telegraph and Telephone East Co.; Nippon Telegraph and Telephone West Co.; Japan Finance Organization for Municipalities; Okinawa Development Finance Corporation; Japan Finance Corporation: Development Bank of Japan Inc.: Japan Bank for International Cooperation; The Promotion and Mutual Aid Corporation for Private Schools of Japan; The Open University of Japan Foundation: Health Insurance Claims Review & Reimbursement Services; Japan Racing Association; Mutual Aid Association for Agricultural, Forestry and Fishery Organization Personnel: The National Association of Racing: Mutual Aid Fund for Official Casualties and Retirement of Volunteer Firemen; Japan Post; Narita International Airport Corporation; Japan Environmental Safety Corporation; Tokyo Metro Co., Ltd; National University Corporation; Inter-University Research Institute Corporation; East Nippon Expressway Company Limited: Central Nippon Expressway Company Limited; West Nippon Expressway Company Limited; Metropolitan Expressway Company Limited; Hanshin Expressway Company Limited; Honshu-Shikoku Bridge Expressway Company Limited; Japan Alcohol Corporation: Keirin Promotion association: Motorcycle Racing Promotion Association; Japan Health Insurance Association; Japan Pension Service

Independent Administrative Institutions (89)

National Archives of Japan: National Research Institute of Brewing: National Center for University Entrance Examination; National Institute of Special Needs Education; National Women's Education Center; National Museum of Nature and Science: National Institute for Materials Science: National Research Institute for Earth Science and Disaster Prevention; National Institute of Radiological Sciences; National Museum of Art; National Center for Teacher's Development; The National Institute of Health and Nutrition; National Center for Seeds and Seedlings: National Livestock Breeding Center: National Fisheries University: National Institute of Agrobiological Sciences: National Institute for Agro-Environmental Sciences: Japan International Research Center for Agricultural Sciences (JIRCAS); Forestry and Forest Products Research Institute; Fisheries Research Agency: Research Institute of Economy, Trade and Industry: National Center for Industrial Property Information and Training; Nippon Export and Investment Insurance; National Institute of Advanced Industrial Science and Technology; National Institute of Technology and Evaluation; Public Works Research Institute; Building Research Institute; National Traffic Safety and Environment Laboratory; National Maritime Research Institute; Port and Airport Research Institute; Electronic Navigator Research Institute; National Institute for Sea Training; Civil Aviation College; The National Institute for Environmental Studies; Labor Management Organization for USFJ Employees; National Agency of Vehicle Inspection; National Statistics Center; Japan Mint: National Printing Bureau: Japan Water Agency: Japan Railway Construction, Transport and Technology Agency; Japan Science and Technology Agency; Japan International Cooperation Agency; Welfare and Medical Service Agency; Agriculture and Livestock Industries Corporation; Northern Territories Issue Association; National Consumer Affairs Center of Japan; RIKEN; Japan Foundation; Japan Arts Council; Japan Society for the Promotion of Science; Japan Sport Council; National Center for Persons with Severe Intellectual Disabilities, Nozominosono; Farmers' Pension Fund; Japan External Trade Organization; New Energy and Industrial Technology Development Organization; Japan National Tourism Organization; The Japan Institute for Labour Policy and Training; Organization for Workers' Retirement Allowance Mutual Aid; Japan Nuclear Energy Safety Organization: Japan Oil. Gas and Metals National Corporation: Environmental Restoration and Conservation Agency; Japan Labour Health and Welfare Organization; Japan Student Services Organization; National Institute of Information and Communications Technology (NICT); Institute of National Colleges of Technology, Japan; National Institution for Academic Degrees and University Evaluation; Center for National University Finance and Management; National Hospital Organization; Organization for Small & Medium Enterprises and Regional Innovation, JAPAN; Urban Renaissance Agency; Fund for the Promotion and Development of the Amami Island: Japan Atomic Energy Agency: Japan Expressway Holding and Debt Repayment Agency; National Institution for Youth Education; Marine Technical Education Agency; Government Pension Investment Fund; National Institute of Occupational Safety and Health, Japan; National Agriculture and Food Research Organization; Japan Housing Finance Agency; National Institutes for Cultural Heritage; Food and Agricultural Materials Inspection Center; National Cancer Center; National Cerebral and Cardiovascular Center; National Center for Neurology and Psychiatry; National Center for Global Health and Medicine: National Center for Child Health and Development: National Center for Geriatrics and Gerontology: Japan Organization for Employment of the Elderly, Persons with Disabilities and Job Seekers

(Note) This table lists up entities that existed in 2013.

1. Total Value and Number of Government Procurement Contracts

The total value for government procurements of goods and services for 2013 was 2,057 billion yen, an increase of 12.1% from the previous year. The total number of contracts was 17,811, an increase of 21.7% from the previous year.

Table 1-1: Total value and number of government procurement contracts (100mil. Yen or Number of contracts)

	2008	2009	2010	2011	2012	2013
Total value						
(increase from the	13, 648	18, 542	15, 630	14, 110	18, 344	20, 570
previous year, %)	(-2. 8)	(+35. 9)	(-15. 7)	(-9. 7)	(+30.0)	(+12. 1)
Total number						
of contracts	12, 741	14, 462	13, 249	12, 613	14, 640	17, 811
(increase from the	(-1.3)	(+13.5)	(-8. 4)	(-5. 0)	(+16. 1)	(+21.7)
previous year, %)						

2. Breakdown of Procurements by Type of Goods or Service, and by Contract Type (2013)

The ratios of open tendering contracts to single tendering contracts vary significantly according to whether the items procured were goods or services. In 2013, about 91% of the number and 87% of the total value of goods procurement were contracted through open tendering procedures. Meanwhile, in terms of service, about 64% of the number and 51% of the total value of procurement were contracted through open tendering procedures.

Table 2: Breakdown of procurements by types of goods and services, and by contract type (Upper col.: Number of contracts, Lower col.: Value(100 mil. Yen))

	Open tendering	Selective tendering	Single tendering	Total
Goods	11,392 (90.6)	30 (0.2)	1,152 (9.2)	12,574
	9,495 (86.8)	137 (1.3)	1,313 (12.0)	10,945
Services	3,374 (64.4)	36 (0.7)	1,827 (34.9)	5,237
	4,944 (51.4)	39 (0.4)	4,642 (48.2)	9,625
Total	14,766 (82.9)	66 (0.4)	2,979 (16.7)	17,811
	14,439 (70.2)	176 (0.9)	5,955 (28.9)	20,570

(Note) Figures in parentheses: Ratio(%)

3. Trends in Procurement Breakdown by Type of Contract (5 year period)

In 2013, the share of open tendering was about 83% in terms of the number of contracts. In terms of value basis, it was about 70%.

Table 3-1: Change in the composition of tendering types (Number of contract basis)

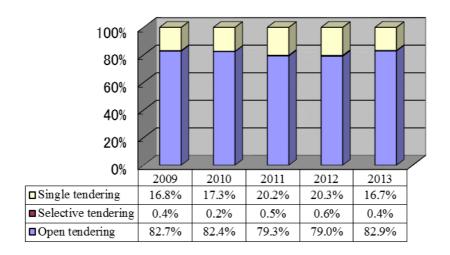
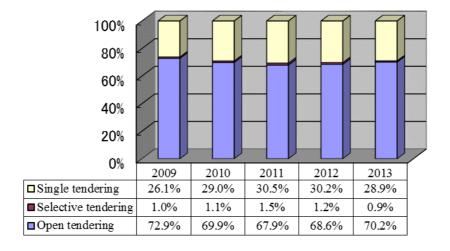


Table 3-2: Change in the composition of tendering types (Value basis)



4. Grounds for Selective Tendering Procedures

The contracts through selective tendering procedures keep low level. In 2013, the contracts through selective tendering were less than 1% of the total.

Table 4-1 Total number of selective tendering procedures (Number of contracts)

	2011	2012	2013
Total	65 (0.5)	95 (0.6)	66 (0.4)

(Note) Figures in parentheses: Ratio(%)

Table 4-2 Reasons for selective tendering procedures (Number of contracts)

Reasons	2013
Only a small number of suppliers is expected to tender because of the nature or the purpose of the contract	59
Use of open tendering is expected to be disadvantageous for procuring entities	7
Others	0
Total	66

5. Breakdown of Grounds for Single Tendering Procedures

Of the reasons listed in the 15th Article of the WTO Agreement on Government Procurement as the conditions of single tendering procedure, the one most often cited for the adoption of single tendering procedures was "when, for works of art or for reasons connected with protection of exclusive rights, such as patents or copyrights, or in the absence of competition for technical reasons, the products or services can be supplied only by a particular supplier" which accounted for about 40 percent of cases in 2013.

Table 5: Reasons for use of single tendering procedures

	2011	2012	2013
	Number of	Number of	Number of
Reasons	contracts	contracts	contracts
	Ratio (%)	Ratio(%)	Ratio(%)
In the absence of tenders in response to an open or	494	673	625
selective tender	19. 4	22. 6	21. 0
When, for works of art or for reasons connected with protection of exclusive rights, such as patents or	834	1, 048	1, 195
copyrights, or in the absence of competition for technical reasons, the products or services can be supplied only by a particular supplier	32. 7	35. 2	40. 1
When, for reasons of extreme urgency, the products	299	187	108
could not be obtained in time by means of open or selective tendering procedures	11. 7	6. 3	3. 6
A change of supplier would harm interchangeability with	897	1, 024	991
already existing products or equipment	35. 2	34. 4	33. 3
When an entity procures prototypes or a first product	2	1	13
which are developed at its request	0. 1	0. 0	0. 4
Others	21	42	47
Others	0. 8	1. 4	1. 6
Total	2, 547	2, 975	2, 979

6. Ratio of Foreign Supplier's Awards

The ratio of foreign supplier's awards accounted for about 2.9% on the number of contracts basis and 3.0% on the value basis in 2013.

Table6-1: Ratio of Procurement from Foreign Suppliers

(%)

	2011		2012		2013	
	Procurement	Number of	Procurement	Number of	Procurement	Number of
	value	contracts	value	contracts	Value	contracts
Ratio	3. 1	3. 1	3. 0	3. 2	3. 0	2. 9

Table: 6-2: Nation's Origin in the Foreign Supplier's Award

	Number	Value(100 million yen)
USA	197	235.0
EU	262	267.9
Others	50	104.2
Total	509	607.2

7. Percentage of Foreign Suppliers' Tenders and Awards

In 2013, percentage of foreign suppliers' tenders and awards were still low in open tendering procedures. Meanwhile, the percentage of foreign suppliers' awards was higher than that of tenders.

Table 7: Percentage of Foreign Suppliers' Tenders and Awards in 2013 (%)

Method for Procurement Contract	Percentage of tenders (previous year)	Percentage of awards or Percentage of contracts (previous year)
Open tendering procedures	1. 0 (0.9)	1. 8 (1.5)
Single tendering procedures	-	5. 3 (4.4)

(Note 1) Percentage of tenders: The number of foreign tenders/The total number of tenders X 100

Percentage of awards: The number of contracts awarded to foreign tenders/The total

number of contracts in open tendering procedures X 100

Percentage of contracts: The number of contracts made by foreign suppliers in single tendering procedures/The total number of contracts in single tendering procedures X 100

8. Ratio of Foreign Goods and Services

In 2013, foreign goods and services accounted for about 8.0% of the total procurement value, and 13.4% of the total number of contracts. In addition, foreign goods accounted for 13.9% of the total procurement value of goods, and 17.9% of the total number of contracts of goods.

Table8: Ratio of Foreign Goods and Services (%)

	2011	2012	2013
Procurement value	7. 9(13. 7)	6. 0(10. 3)	8. 0(13. 9)
Number of contracts	14. 4(20. 2)	10. 5(14. 5)	13. 4(17. 9)

(Note 1) Figures in parentheses are for procurement of goods only.

9. Breakdown of Foreign Goods and Services by Place of Origin

In 2013, goods and services from the United States accounted for about 44% on the value basis and about 40% on the number of contracts basis.

Table9-1: Breakdown of Foreign Goods and Services by Place of Origin (value basis) (100 million yen, %)

	2011	2012	2013
Place of origin	Procurement Value	Procurement Value	Procurement Value
	Ratio	Ratio	Ratio
	512. 9	505. 3	722. 4
U S A	46. 2	45. 9	43. 8
E U	402. 9	408. 1	622. 9
	36. 3	37. 1	37. 7
Others	195. 2	187. 6	305. 0
Others	17. 6	17. 0	18. 5
Total	1, 111. 0	1, 100. 9	1, 650. 2

Table9-2: Breakdown of Foreign Goods and Services by Place of Origin (number of contracts basis)

(number of contracts, %)

		(110111001	01 0011tra0t3, 7 0 7
	2011	2012	2013
Place	Number of Contracts	Number of Contracts	Number of Contracts
	Ratio	Ratio	Ratio
U S A	644	686	965
U S A	35. 4	44. 8	40. 3
E U	464	506	717
E 0	25. 5	33. 0	30. 0
Others	711	340	711
Others	39. 1	22. 2	29. 7
Total	1, 819	1, 532	2, 393

10. Procurement Value by Product Categories and Foreign Ratios

Table 10 shows government procurement by product categories (value basis) and presents the ratio of foreign products in 2013.

The total value of procurement of goods amounted to about 1,095 billion yen. The item that has the largest shares was "Scientific and controlling instruments and apparatus" (optical instrument, measuring device, analysis equipment, etc.) which accounted for about 21% of total procurement value.

The categories with high ratio of foreign goods were "Aircraft and associated equipment" (about 54%).

Table 10: Procurement Value by Product Gategories (2013)	(10	J Million Yen, %)
Product Categories	Procurement Value	Foreign
	(difference between	Share
	2012 and 2013)	(%)
Products from agriculture and from agricultural and food processing	21. 7 (+0.2)	46. 6
Mineral products	382. 0(-136.8)	21. 3
Products of the chemical and allied industries	30. 3(-10.9)	10. 3
Medicinal and pharmaceutical products	249. 5(-135.9)	31. 3
Artificial resins; rubber, raw hides and skins; leather; and articles	10.0(.00)	0.0
thereof.	13. 2(-2.9)	0. 2
Wood and articles of wood; paper making material; paper and	100.0(:10)	0.1
paperboard and articles thereof.	190. 2(+1.6)	0. 1
Textiles and textile articles; thread for spinning and weaving; and	- 0 0(00)	
articles thereof.	78. 3(+9.6)	3. 1
Articles of stone, of cement and similar materials; ceramic products;	0.4()	0 0
glass and glassware; and articles thereof.	6. 1 (+5.7)	0. 0
Iron and steel and articles thereof	207. 8(+37.3)	0. 1
Non-ferrous metals and articles thereof	56. 4(+15.0)	8. 2
Power generating machinery and equipment	157. 9(+97.8)	1. 2
Machinery specialized for particular industries	169. 6(+85.3)	2. 1
General industrial machinery and equipment	163. 0(+50.3)	4. 1
Office machines and automatic data processing equipment	2, 257. 9	
	(-124.8)	4. 2
Telecommunications and sound recording and reproducing apparatus		
and equipment	854. 0(+277.8)	4. 5
Electrical machinery, apparatus and appliances, and electrical parts		
thereof	291. 5(+6.8)	4. 2
Road Vehicles	410. 1(-11.1)	1. 9
Railway vehicles and associated equipment	37. 3(-20.6)	31. 6
Aircraft and associated equipment	142. 5(-15.1)	53. 9
Ships, boats and floating structures	76. 2(-60.1)	3. 1
Sanitary, plumbing and heating equipment	7. 9(+4.4)	0. 0
Medical, dental, surgical and veterinary equipment	943. 1(+167.1)	42. 9
Furniture and parts thereof	72. 1(+17.6)	0. 9
Scientific and controlling instruments and apparatus	2, 839. 6	
	(+1,455.3)	20. 8
Photographic apparatus and equipment, optical goods, and clocks	39. 3(+16.6)	1. 3
Miscellaneous articles	1, 247. 6	
	(+187.8)	6. 8
Total	10, 944. 8	
i Stai	(+1,918.3)	13. 9
	(1,010.0)	

11. Procurement Value by Service Type and Foreign Ratios

Table 11 shows government procurement by service categories (value basis) and presents the ratio of foreign services in 2013.

The total value of procurement of services amounted to about 963 billion yen and about 76% of the total (about 728 billion yen) was shared by "computer and related services" (computer programming, data processing, etc.).

Table11: Procurement Value by Type of Services (2013)

(100 million Yen, %)

Type of Services	Procurement value	Foreign
	(difference between	Share
	2012 and 2013)	(%)
Maintenance and repair services of motor vehicles	4. 2(-2.3)	12. 9
Maintenance and repair services of motorcycles and snowmobiles	0. 0(0)	_
Other land transport services (except Mail transportation by land)	94. 8(+12.8)	0. 0
Rental services of sea-going vessels with operator	6. 0(-2.1)	0. 0
Rental services of non-sea-going vessels with operator	O. 7 (-0.2)	0. 0
Air transport services (except Mail transportation by air)	18. 6(+8.1)	14. 3
Freight transport agency services	14. 5(-8.4)	0. 0
Courier services	3. 3(+0.6)	11. 4
Telecommunications services	173. 3(+42.8)	13. 5
Computer and related services	7, 276. 4 (-175.3)	1. 3
Market research and public opinion polling services	156. 9(+121.3)	0. 1
Advertising services	367. 1(-206.5)	0. 0
Armored car services	3. 8 (-98.4)	0. 0
Building-cleaning services	428. 9(-47.1)	0. 0
Publishing and printing services	166. 9(+4.6)	0. 1
Repair services incidental to metal products, machinery and equipment	146. 7(+35.0)	8. 2
Sewage and refuse disposal, sanitation and other environmental protection	92. 2(+53.3)	0. 0
other	671. O(+569.7)	0. 2
Total	9, 625. 3 (+307.7)	1. 4

12. Procurement Contracts by Product Categories and Foreign Ratios

Table 12 shows government procurement by product categories (number of contracts basis) and foreign product ratios in 2013.

The total number of procurement of goods amounted to 12,574 and items that have large shares (about 54%) were "Scientific and controlling instruments and apparatus" (optical instrument, measuring device, analysis equipment, etc.), "Mineral products" (soil and rocks, crude oil, heavy oil, metal ores, etc.), "Medical, dental, surgical and veterinary equipment" (radiotherapy equipment, endoscopic device, ultrasonic diagnostic equipment, etc.) and "Office machines and automatic data processing equipment" (personal computers, typewriters, projection screens, etc.)

The categories with high foreign ratio were "Mineral products" (about 43%) and "Aircraft and associated equipment" (about 42%).

Product Categories	Number of Contracts	Foreign
Troduct Gategories	(difference between	Share
	2012 and 2013)	(%)
Products from agriculture and from agricultural and food processing	41 (+10)	7. 3
Mineral products	1, 257(-5)	43. 2
Products of the chemical and allied industries	155(+14)	4. 5
Medicinal and pharmaceutical products	403 (+36)	33. 7
Artificial resins; rubber, raw hides and skins; leather; and articles	403(130)	33. 7
thereof.	54(-4)	1. 9
Wood and articles of wood; paper making material; paper and paperboard and articles thereof.	435(+116)	0. 2
Textiles and textile articles; thread for spinning and weaving; and articles thereof.	197(-18)	2. 5
Articles of stone, of cement and similar materials; ceramic products; glass and glassware; and articles thereof.	25 (+20)	0. 0
Iron and steel and articles thereof	95(+26)	1. 1
Non-ferrous metals and articles thereof	113(+25)	2. 7
Power generating machinery and equipment	71(-58)	4. 2
Machinery specialized for particular industries	168(+78)	1. 2
General industrial machinery and equipment	470 (+183)	2. 1
Office machines and automatic data processing equipment	1, 124(+113)	5. 8
Telecommunications and sound recording and reproducing apparatus and equipment	504 (+119)	5. 4
Electrical machinery, apparatus and appliances, and electrical parts thereof	458 (+18)	5. 9
Road Vehicles	392(+32)	1. 3
Railway vehicles and associated equipment	20(-3)	5. 0
Aircraft and associated equipment	52(-17)	42. 3
Ships, boats and floating structures	38(+11)	5. 3
Sanitary, plumbing and heating equipment	18(-2)	0. 0
Medical, dental, surgical and veterinary equipment	1, 187(+212)	31. 2
Furniture and parts thereof	230(+76)	0. 9
Scientific and controlling instruments and apparatus	atus 3, 225(+1,632) 27. 3	
Photographic apparatus and equipment, optical goods, and clocks	Photographic apparatus and equipment, optical goods, and clocks 83(-5)	
Miscellaneous articles	1, 759(+318)	6. 4
Total	12, 574(+2,927)	17. 9

13. Procurement Contracts by Service Type and Foreign Ratios

Table 13 shows government procurement by service categories (number of contracts basis) and foreign service ratios in 2013.

The total number of procurement of services amounted to 5,237 and about 56% of the total (2,935) was shared by "Computer and related services." (computer programming, data processing, etc.)

Table13 Number of Procurement Contracts by Type of Services (2013) (number of contracts, %)

Type of Services	Number of Contracts	Foreign
	(difference between	Share
	2012 and 2013)	(%)
Maintenance and repair services of motor vehicles	11(-14)	18. 2
Maintenance and repair services of motorcycles and snowmobiles	O(0)	_
Other land transport services (except Mail transportation by land)	125(+20)	0. 0
Rental services of sea-going vessels with operator	7 (-1)	0. 0
Rental services of non-sea-going vessels with operator	1 (-1)	0. 0
Air transport services (except Mail transportation by air)	14(-2)	21. 4
Freight transport agency services	89(+4)	0. 0
Courier services	11(+2)	9. 1
Telecommunications services	117(-12)	15. 4
Computer and related services	2, 935(+18)	3. 1
Market research and public opinion polling services	90(+52)	1. 1
Advertising services	370(+36)	0. 0
Armored car services	24 (-14)	0. 0
Building-cleaning services	667 (+92)	0. 0
Publishing and printing services	255(+19)	0. 4
Repair services incidental to metal products, machinery and equipment	225 (+15)	8. 0
Sewage and refuse disposal, sanitation and other environmental protection	180 (+42)	0. 0
other	116(-12)	0. 9
Total	5, 237(+244)	2. 6

14. Utilization of Overall-Greatest-Value Evaluation Method (OGV)

The voluntary measures (Procedures for Government Procurement of Products [Operational Guidelines]) encourage the adoption of the Overall-Greatest-Value evaluation method (OGV) where the lowest-price-award method is deemed inadequate. In addition, in the areas of computer products and services, telecommunication products and services, and medical technology products and services, when large procurement is conducted, it is obligatory in the voluntary measures to apply the OGV.

In 2013, the OGV was adopted in 1,068 procurements, representing about 6.0% of the total number of procurements. Of these contracts, 160 were awarded to foreign products and services.

Table14: Implementation of Overall-Greatest-Value Evaluation Method

		Number of contracts		acts
		2011	2012	2013
Contracts on a	Domestic products and services	562	769	908
domestic /foreign basis	Foreign products and services	86	114	160
	Total	648	883	1, 068
F	Ratio(%)	5. 1	6. 0	6. 0

15. Response to Requests for Comments

Responses to pre-bid requests for submission of materials and comments on draft specifications are illustrated in Table 15-1 and Table 15-2.

Table15-1: Response to Requests for Submission of Materials

(Number of responses)

	2011	2012	2013
Only Japanese suppliers answered	164	218	321
Only foreign suppliers answered	11	4	8
Both sides answered	29	33	63
Neither sides answered	26	19	10
Total	230	274	402

Table15-2: Response to Requests for Comments on Draft Specifications

(Number of responses)

		,	rtainiber et reepenees,
	2011	2012	2013
Only Japanese suppliers answered	561	842	886
Only foreign suppliers answered	26	11	25
Both sides answered	66	104	121
Neither sides answered	101	112	244
Total	754	1, 069	1, 276

16. Average Period for the Receipt of Tenders

Under the current WTO Agreement on Government Procurement, the period for the receipt of tenders from the date of publication of the Notice of Invitation to Tender is set at a minimum of 40 days. In addition, the Japanese Government voluntary measure, "Understanding on Government Procurement" issued in November 1991, stipulates that the period should be no less than 50 days. Table 16 shows that the period of 50 days has been secured.

Table16: Average Period for the Receipt of Tenders

(davs)

			(days)
	2011	2012	2013
Average period for the receipt of tenders	61. 0	60. 7	59. 6

17. Government Procurement Seminars

In order to explain the planned procurement published in the official gazette (kanpo) in details, the Ministry of Foreign Affairs and other procurement entities hold government procurement seminars at the beginning of, or as early as possible in, the fiscal year. (The seminar hosted by the Ministry of Foreign Affairs was held on April 25, 2014.)

Table 17; Attendance at Government Procurement Seminars

Classification		2011	2012	2013
Hosted by the Ministry of Foreign Affairs	Number of domestic attendants	44	44	50
	Number of foreign attendants	16	16	42
Hosted by other	Number of domestic attendants	273	215	168
entities	Number of Foreign attendants	22	20	12
Total		355	295	272

Table 18: Entities with large procurement (number of contracts and value basis) (2013)

Rank	Number of contracts	Value
1	National University Corporation (19.9)	National University Corporation (13.9)
2	Ministry of Land, Infrastructure, Transport and Tourism (9.1)	Japan Post (13.3)
3	Ministry of Finance (6.2)	Ministry of Health, Labour and Welfare (12.7)
4	Japan Post (5.3)	Ministry of Land, Infrastructure, Transport and Tourism (9.1)
5	National Hospital Organization (5.0)	Japan Atomic Energy Agency (4.8)
6	Institute of National Colleges of Technology, Japan (4.4)	Japan Pension Service (4.0)
7	Ministry of Defense (3.9)	Ministry of Finance (3.3)
8	Ministry of Health, Labour and Welfare (2.5)	National Public Safety Commission (National Police Agency) (3.2)
9	Ministry of Justice (2.5)	Ministry of Justice (2.7)
10	Japan Atomic Energy Agency (2.4)	National Institute of Information and Communications Technology (2.6)

(Note) Figures in parentheses: Ratio (%)