

## MEASURES RELATED TO JAPANESE PUBLIC SECTOR PROCUREMENT OF MEDICAL TECHNOLOGY PRODUCTS AND SERVICES

### I. GENERAL POLICIES

- 1 The purpose of these Measures Related to Japanese Public Sector Procurement of Medical Technology Products and Services (hereinafter referred to as the "Measures") is to ensure non-discriminatory, transparent, fair, competitive and open public sector procurement procedures. With the aim of achieving this purpose and expanding procurements of competitive foreign medical technology products and medical technology services (hereinafter referred to as "medical technology products and services") in the Japanese public sector procurement, the Government of Japan (hereinafter referred to as the "Government") will implement the Measures set out below.
- 2 The Measures will be implemented in addition to the requirements of the Agreement amended by the Protocol Amending the Agreement on Government Procurement done at Geneva on 30 March 2012 (hereinafter referred to as the "revised Agreement"), while ensuring consistency with them.
- 3 The Measures will govern procurement by the entities, including all of their hospitals, specified in Annexes 1 and 2 (hereinafter referred to collectively as "the entities") of all medical technology products and services defined in X. below of not less than 100,000 SDR by any contractual means, such as purchase, lease, rental and hire purchase.
- 4 In carrying out the Measures, the entities recognize that they should meet their needs with the most appropriate competitive medical technology products or services without regard to national origin. To this end, the head of each entity specified in Annexes 1 and 2 of the Measures will send a notice to all procurement officials within his or her authority, including those in hospitals, encouraging them to give fair, non-discriminatory and positive consideration in all procurements without regard to the threshold to the procurement of competitive foreign medical technology products and services, with the understanding that such procurements constitute positive and beneficial steps in implementing the Measures. The notice will, in this regard, also ask the hospitals and other subordinate organizations within his or her entity to assist foreign suppliers, on request, in appointments and contacts with procurement officials in those organizations.

### II. NATIONAL TREATMENT AND NON-DISCRIMINATION

- 1 With regard to procurement covered by the Measures, the Government will accord to foreign products and services and foreign suppliers of such products and services, treatment no less

favorable than it accords to:

- (1) domestic products, services and suppliers; and
- (2) products, services and suppliers of any other foreign country.

2 With regard to procurement covered by the Measures, the Government will not:

- (1) treat a locally-established supplier less favorably than another locally-established supplier on the basis of degree of foreign affiliation or ownership; or
- (2) discriminate against a locally-established supplier on the basis that the products or services offered by that supplier for the particular procurement are foreign products or services.

### III. POLICIES AND PROCEDURES APPLICABLE TO ALL PROCUREMENTS COVERED BY THE MEASURES

#### 1 Future Procurement Plans

The entities will invite suppliers to submit materials, comments and other necessary information on the procurement on the following procurement plans by publishing in the Kanpo procurement information of medical technology products and services (the name and address of the entity, subject matter of the procurement such as its name and volume, planned date of the notice of procurement), covered by the Measures as early in the fiscal year as possible. The entities will give full consideration to any information submitted by suppliers. The entities will make the information available for public perusal at a contact point in the entity, as provided for in Section VI(1). In the case that the notice of procurement or the Request for Comments set out in the sub-paragraph 5 below has been published, the entities need not take the procedures to provide information set out in this paragraph.

#### 2 General Requirements

2.1 Where an entity has a requirement for a medical technology product or service, it will undertake procurement planning and conduct market research, as necessary, in order to promote competition to the maximum extent possible, and to ensure that the entity meets its needs with the most appropriate medical technology product or service.

2.2 Information made available on a budget request to any suppliers will be made available on a non-discriminatory basis. No entity may provide advance knowledge to any supplier, if such knowledge would give that supplier an advantage over other suppliers, about pre-tender information, where available, at any stage of a procurement, from the formulation of a budget request and the beginning of specification development through issuance of tender documentation to award of a contract. The entities will accord equal

access to all pre-tender information to all foreign and domestic suppliers and provide them with equal opportunities to participate in pre-tender activities. No entity may use information gathered during the pre-tender phase to exclude any supplier.

2.3 The entities will ensure that all suppliers are given the same opportunities to participate in technical reference committees, advisory groups, study councils, and any such groups, if established, that discuss the technology, budget, specifications, functions or any other aspect of procurements of medical technology products and services.

#### 2.4 Qualification of Suppliers

- (1) The entities, in the process of qualifying suppliers in a tendering procedure, will not discriminate among foreign suppliers or between domestic and foreign suppliers.
- (2) The entities will limit any conditions for participation to those that are essential to ensure the supplier's capacity to fulfill the contract in question.
- (3) The entities will publish annually in the Kanpo an invitation to suppliers to qualify, which will set forth objective and specific qualification requirements for participation in tenders.
- (4) In determining whether a supplier is qualified, the entities will consider net worth and business activities outside of Japan.
- (5) The entities will provide opportunities to suppliers to qualify at any time, including after a Notice of Procurement has been issued for a particular procurement. The qualification obtained will be effective until the next regular qualification. If qualified at a regular qualification, the qualification will be effective for at least two years.
- (6) The entities will notify suppliers in writing of the results of the qualification. If the entity does not qualify a supplier, the entity will notify the supplier of the reasons for the disqualification and that it is entitled to request further explanation within seven days of receipt of the disqualification notice.

2.5 The entities will not award a contract for medical technology products or services to any supplier, or to its affiliates, if that supplier has provided research or design services for that procurement, and such involvement could result in an unfair competitive advantage, except to the extent such services are included in the contract for procurements requiring the Request for Comments procedures set out in the Measures.

2.6 The entities will treat follow-on contracts as separate procurements subject to the procedures set out in the Measures. Contracts awarded as the result of the exercise of options or renewal provisions in a contract awarded in accordance with the procedures set out in the Measures will not be considered "follow-on" contracts.

2.7 No entity may:

- (1) prepare, design or otherwise structure any procurement with the intention of avoiding the application of the Measures or favoring any particular supplier; or
- (2) divide a procurement with the intention of reducing the value of any resulting contracts below the threshold set out in Section I.

#### 2.8 The entities will:

- (1) determine the value of contracts consistent with the revised Agreement and the Measures, in determining whether a procurement is subject to the Measures.
- (2) not select a valuation method for a proposed procurement with the intention of avoiding the application of the Measures.

### 3 Tendering Procedures

3.1 The entities will use open tendering procedures, to the maximum extent possible, for the procurement of medical technology products and services.

3.2 The Government will ensure that the tendering procedures of its entities:

- (1) are applied in a non-discriminatory manner;
- (2) do not provide any supplier with information on a specific procurement in a manner that would have the effect of diminishing competition; and
- (3) are consistent with the provisions of the Measures.

### 4 Limitations on Single Tendering

4.1 The entities will reduce their use of single tendering.

4.2 Because competitive procurements are the foundation of the Government's procurement policies and practices, single tendering will be used only in exceptional cases, justified in accordance with the revised Agreement procedures, and will not be used to favor or exclude domestic or foreign suppliers of medical technology products or services, or to contravene any provision, intent or purpose of the Measures.

4.3 Except in the cases that no tenders are submitted in competitive tendering or no successful tenders are resubmitted in the second tendering, or in cases of extreme urgency, the entities will publish an announcement of a single tender procurement covered by the Measures in the Kanpo at least 40 days before the contract is awarded. The notice will contain:

- (1) a description of the procurement, including volume to be procured;
- (2) the planned contract date;
- (3) the revised Agreement justification for the limited tender; and
- (4) the name of an intended supplier, in the case that discussions on the contract have begun with that supplier.

## 5 Request for Comments

### 5.1 Request for submission of materials

For the procurements in which the contract award is expected to be greater than 385,000 SDR, the entities will take the following at the beginning of the fiscal year or as early as possible before the beginning of the fiscal year, except in the case of urgency or in the case of limited tendering provided for in the revised Agreement. For procurements in which the contract award is expected to be 385,000 SDR or below, the entities may use the following procedures when they determine that they face difficulties in developing appropriate specifications without requesting the submission of materials from suppliers.

- (1) The entities will publish a notice in the Kanpo of their request for materials and other necessary information on basic needs of the planned procurement, and provide copies of the notice to suppliers upon request. In the case of the notice, suppliers can submit materials and comments on the entity's actual needs with regard to the procurement for which a Request for Submission of Materials has been issued.
- (2) The notice in the Kanpo includes the following:
  - (a) the name and address of the entity;
  - (b) subject matter of the procurement (its name and volume, basic needs of the planned procurement);
  - (c) deadline of the submission of the materials; and
  - (d) notice of a conference for the planned procurement, if such a conference is held.
- (3) The deadline of (c) above will be, except in the case of urgency, at least 45 days after publication of the Request for submission of materials.
- (4) Where an entity amends or has additional information concerning an announced procurement set out in (2) above, it will simultaneously provide the amendment or additional information to all suppliers that have responded to the Request for submission of materials. If the amendment or additional information are concerning the subject matter of the procurement set out in (b) above, the entities will allow at least 30 days for suppliers to consider and respond to the amendment or information.

### 5.2 Request for Comments on Draft Specifications

For (i) procurements of modified products or services or specially developed products or services, (ii) procurements of all off-the-shelf products or services with a value greater than 385,000 SDR, except in cases where off-the-shelf products or services with a unit value of 500 SDR or below are being procured in high volume, or (iii) other procurements for which the entities acknowledge the need to use the Request for Comments, the entities will take the following measures in order to ensure that interested suppliers submit their comments on draft specifications prepared by the entities, with the exception of the case of limited tendering provided for in the revised Agreement. (In addition to submitting comments on draft specifications, suppliers shall be able to submit materials and opinions relating to

other technical information or other procurement related matters, including opinions concerning the estimate for procurement costs.). In the case of urgency, however, the entities may shorten the period to the extent that suppliers will be able to respond, by announcing specific reasons for the period reduction in the notice of the Request for Comments in the Kanpo. In the case of extreme urgency with which the entities will not be able to cope by the above period reduction, the entities may omit part or whole of the procedures set out below, provided that the entities announce specific reasons for the omission in the Notice of Procurement.

- (1) The entities will publish the notice of the completion of developing draft specifications in the Kanpo at least 45 days before the intended date of the Notice of Procurement, and will promptly send a copy of the Request for Comments to suppliers upon request.
- (2) The entities will announce the following in the notice of the completion of developing draft specifications:
  - (a) subject matter of the procurement (its name and volume);
  - (b) the addresses from which the draft specifications may be obtained;
  - (c) the deadline for the submission of comments;
  - (d) the name and address of the entity; and
  - (e) the date and location of the conference for draft specifications, if such conference is to be held.
- (3) The deadline for the submission of comments set out in (c) above will be at least 30 days after the day following the publications of the Request for Comments for draft specifications.
- (4) When the entities recognize the need to improve their draft specifications announced in the notice of the Request and amend them as a result of the comments submitted from interested suppliers, the entities will notify all the domestic and foreign suppliers that have expressed interest in the procurement. In such a case, the entities will allow sufficient time for the deadline for the submission of comments in order for suppliers to consider and respond to the amendment or information prior to publication of the Notice of Procurement.

## 6 Technical Specifications

6.1 Any technical specification prescribed by an entity will be, where appropriate:

- (1) specified in terms of performance rather than design or descriptive characteristics; and
- (2) based on international standards, where such exist, and otherwise based on national technical regulations or recognized national standards.

6.2 The entities will prepare technical specifications with the minimum detail needed to define the performance criteria. The entities will not require features not essential to the performance criteria.

6.3 The entities will formulate specifications in an impartial manner. The entities will not prepare, adopt or apply any technical specification with the intent of creating obstacles to any supplier or class of suppliers, including foreign suppliers. If the procurement will replace or interconnect with an existing system, the specifications will not be designed to preclude competition.

6.4 The entities will not allow any supplier directly involved in the development of specifications in a procurement to participate in the tendering process, except where:

- (1) the supplier has provided comments in response to a Request for Comments, as provided for in Section III(5) and such participation would not result in an unfair competitive advantage for any supplier;
- (2) the supplier has provided information or assistance to an entity in preparing or refining specifications and the entity has controlled the process and conducted it in a fair and impartial manner and has provided the same opportunities to all suppliers to provide information and assistance; or
- (3) the supplier has provided, at the request of an entity, product specifications or data about a product it supplies and all suppliers are provided an equal and impartial opportunity to participate or provide product specifications or data.

6.5 The entities will not prescribe a technical specification that requires or refers to a particular trademark or brand name, patent, design or type, specific origin or producer or supplier unless there is no other sufficiently precise or intelligible way of describing the procurement requirements and provided that, in such cases, words such as "or equivalent" are included in the tender documentation.

## 7 Notice of Procurement

7.1 The entities will invite all suppliers to participate in the procurement by publishing in the Kanpo a Notice of Procurement at least 50 days, in principle, but in no case less than 40 days, prior to the deadline for the submission of tenders. The reduction of the time period under Article XI: 5 of the revised Agreement is withheld unless special circumstances exist.

7.2 Each entity will, after publishing the Notice of Procurement in the Kanpo, promptly make such Notice available for public perusal at a contact point in the entity, as provided for in Section VI(l).

7.3 The Notice of Procurement will include sufficient information for a supplier to make an informed decision as to whether to participate in the procurement, and will contain the following information:

- (1) subject matter of the procurement;

- (2) method of evaluation of tenders;
- (3) the addresses from which the tender documentation may be obtained;
- (4) if a pre-tender conference is held, its date and location; and
- (5) the deadline and address for the submission of tenders:

7.4 If after publication of the Notice of Procurement, but before the deadline for submission of tenders, the entity amends the Notice, it will publish the amendment in the Kanpo and make the information available for public perusal at a contact point in the entity, as provided for in Section VI(1).

## 8 Tender Documentation

8.1 The entities will use tender documentation to communicate their needs to suppliers and to solicit tenders from them.

8.2 The entities will prepare the tender documentation, including evaluation criteria when the overall greatest value methodology is used, in an impartial manner so as to ensure that equal opportunities are provided to all suppliers on a non-discriminatory basis.

8.3 In preparing tender documentation, no entity may accept the provision of any assistance from any supplier, which could give that supplier any advantage over other suppliers, other than in accordance with the procedures set out in the Measures.

8.4 Tender documentation provided to suppliers will contain all information necessary to permit them to submit responsive tenders, including information required to be published in the Notice of Procurement, except for the amount and terms of payment of any sum payable for the tender documentation, and the following:

- (1) the address of the entity to which tenders should be sent and the names of officers responsible for the procurement;
- (2) the address to which requests for supplementary information should be sent;
- (3) the language or languages in which tenders and other tendering documents must be submitted;
- (4) the closing date and time for receipt of tenders, and the length of time during which any tender should be open for acceptance;
- (5) the persons authorized to be present at the opening of tenders and the date, time and place of the opening;
- (6) any economic and technical requirements, financial guarantees and other information required from suppliers;
- (7) a complete description of the products or services to be procured and requirements, including technical specifications, conformity certification and necessary plans, drawings



and instructional materials;

- (8) all criteria that will be applied to determine the successful supplier that will be awarded the contract, including all evaluation factors and sub-factors, weighted in terms of importance to the evaluation and including any factors that are to be considered and the cost elements to be included in evaluating prices, such as transportation, insurance and inspection costs;
- (9) the terms of payment;
- (10) if a pre-tender conference is held, its date, time and location; and
- (11) any other terms or conditions.

#### 8.5 The entities will:

- (1) make the tender documentation available at the time of publication of the Notice of Procurement;
- (2) send the tender documentation promptly to a supplier upon its request;
- (3) reply promptly to any reasonable request for information relevant to the tender documentation made by a supplier participating in the tendering procedures, on the condition that such information does not give that supplier an advantage over its competitors in the award of the contract;
- (4) promptly put in writing communications with suppliers, except when it imposes an unnecessary burden on the entity, concerning the preparation of tender documentation, including specifications, standards and other tendering terms.

### 9 Pre-Tender Conference

9.1 At least 30 days prior to the deadline set out in the Notice of Procurement for the submission of tenders, the entities will hold a pre-tender conference with regard to any procurements for which Request for Comments procedures are to be taken as set out in Section III(5) as necessary. Such conferences will include the opportunity for direct communication between suppliers and that entity on technical, administrative and any other aspect of the procurement, and for all suppliers to obtain information on tendering on an equal basis.

9.2 The entities will not make attendance at a pre-tender conference a pre-requisite for tender submission or consider attendance in the evaluation of tenders.

### 10 Evaluation of Tenders

10.1 In evaluating tenders and selecting the successful supplier, the entities will use a selection procedure designed to:

- (1) maximize competition;
- (2) minimize the complexity of the tender documentation, the evaluation and the selection

decision; and

- (3) ensure impartial and comprehensive evaluation of tenders submitted by suppliers.

10.2 The entities will evaluate tenders in a transparent manner that ensures equal treatment of all suppliers submitting tenders. Where an entity conducts technical evaluations, it will conduct them under the same conditions for all suppliers in the tendering process and will apply the same testing criteria, which will be made immediately available to suppliers on request.

10.3 No entity will refuse to consider as a responsive tender any offer by a supplier to supply a product that is used, or accepted for use, in any Special Function hospital or other hospital or laboratory as part of the Highly-Advanced Medical Technology program, if the product meets the specifications set out in the tender documentation.

10.4 The entities will evaluate tenders as follows:

- (1) The entities will evaluate tenders and award contracts based on the overall greatest value for the entities, for (i) procurements of modified products or services or specially developed products or services; or (ii) procurements of off-the-shelf products or services with a value greater than 385,000 SDR, except in cases where off-the-shelf products or services with a unit value of 500 SDR or below are being procured in high volume. However, this shall exclude cases where there is no significant change in the specifications and the period is extended. For other procurements, the entities may use the overall greatest value methodology based on their own decision.
- (2) Tenders will be evaluated on a pass/fail basis based upon the specific technical and other evaluation criteria stated in the specifications, and contracts will be awarded to the lowest-priced tender among those tenders which have met the evaluation criteria, unless the entity chooses the overall greatest value methodology as set out in subparagraph (1) above.

10.5 Where evaluation of tenders is conducted based on the overall greatest value methodology, the following procedures will apply:

- (1) The entities will evaluate tenders based on overall greatest value to the entity, which is determined by considering functional and performance factors, price and other factors specified in the tender documentation. The entities will apply the relative weights set out in the tender documentation to the evaluation criteria. The price/cost evaluation may be based on the total life cycle cost of procurement.
- (2) The entities may require clinical trials of prototypes as part of the evaluation process leading to the award of the contract, provided that this requirement is set out in the tender documentation and the clinical trials are conducted in a fair and impartial

manner.

- (3) When the entities use the overall greatest value methodology, they may not change the evaluation factors and their relative importance for a specific procurement without formally amending the tender documentation and providing the amended tender documentation in the same manner to the same suppliers as the original tender documentation.
- (4) The entities will make the award as soon as practicable after completion of the evaluation process.
- (5) The entities will put in writing promptly evaluation of tenders and the resulting selection decision, including the scoring of all factors and name of persons responsible for selection decisions.

10.6 No supplier will be allowed to modify the contents of a tender once submitted.

## 11 Contract Award Information

11.1 The entity will make the award as soon as practicable after completion of the evaluation process and will publish information on the contract award in the Kanpo and promptly notify all suppliers that submitted tenders of its selection and the award price and will also make the information available for public perusal at a contact point in the entity, as provided for in Section VI(l).

11.2 Upon request from an unsuccessful supplier, an entity will promptly provide such supplier with an explanation of the reasons for not being selected, the name of the selected supplier and the relative advantages of that supplier's tender where the overall greatest value methodology is used.

11.3 Including those cases in which the entities provide information in accordance with paragraph 11.2, the entities will not:

- (1) disclose to any third party a supplier's trade secrets, manufacturing process, intellectual property or other confidential business information provided by a supplier; or
- (2) supply to any third party information that would prejudice the legitimate commercial interest of a supplier or fair competition among suppliers.

## 12 Post-Award Contract Modifications

Any modification of the scope of a contract that would increase the value of the contract by more than 10 percent of its value will be subject to the provisions of the Measures as if it were a new procurement. However, this shall exclude cases where there is no significant change in the specifications and the period is extended.

#### IV. REGULATORY REQUIREMENTS

- 1 The entities will not impose restrictions, other than those based on laws and regulations, on a supplier in a procurement of medical technology products and services for the reason that it is government procurement.
  
- 2 The Measures are in addition to, and do not supersede, the measures described in the Market-Oriented, Sector-Selective Medical Equipment and Pharmaceutical Arrangement or its follow-up measures (hereinafter referred to collectively as the "MOSS measures"). In the event of a conflict between the Measures and the MOSS measures, the MOSS measures will be followed.

#### V. SUPPORTING MEASURES

##### 1 Improvement of Methods to Provide Procurement Information

The entities will make the maximum possible use of procedures described in 6. of the Operational Guideline on Procedures for Government Procurement (understanding among related ministries and agencies concerned in procurement, 31 March 2014) to contribute to convenience for domestic and foreign suppliers that have expressed an interest in government procurement of medical technology products and services.

##### 2 Follow-up of the Measures

To ensure effective implementation of the Measures, the Government will set up a forum for follow-up to examine concrete steps including the following.

2.1 The Government will establish a committee to study standardized manual to develop non-discriminatory and simplified specifications for procurements of medical technology products and services procured by two or more entities.

2.2 The Government will establish a committee to develop a standardized format, consistent with the Measures, to be used by all entities, to the extent practicable, for tender documentation of medical technology products and services.

##### 2.3 Training

The Government will establish a program to provide training for the entity procurement officials regarding the implementation of the Measures.

##### 3 Procurement-related Groups

Where the Government establishes any committee or similar groups, whether formal or informal, which includes only private sector or both public and private sector participation,

primarily related to the public sector procurement of medical technology products or services, the Government will publish notice in the Kanpo of information related to the group's establishment.

## VI. PROVISION OF INFORMATION FOR ALL PROCUREMENTS REGARDLESS OF VALUE

For all procurements of medical technology products and services by the entities, without regard to the value of the procurement, the Government will take the following actions:

- 1 Each entity will establish a central contact point to provide information about all procurements of medical products and services. The entity, in addition, will provide available information at other appropriate contact points of institutions of the entity.
- 2 Each entity will develop and publish a list of procurement officials responsible for the procurement of medical technology products and services and make it available for public perusal at a contact point in the entity, as provided for in Section VI(1).
- 3 Each hospital covered by the Measures will, on an annual basis, publish the outlook for the volume, or the value where expression by volume is not possible, of the top 10 categories of medical technology products and services, both by consumables and non-consumables, that it expects to procure for that fiscal year, and will make the information available at its contact point, as provided for in Section VI(1). The Government will develop guidelines for category classifications to be used for this outlook.

### 4 Meetings

4.1 Each entity will conduct an annual conference for entity procurement officials and domestic and foreign suppliers to discuss information about the entities' major short-term procurement plans and, with budgetary reservations, their longer-term procurement outlook. Although this may be replaced by the entity's participation in a similar conference established by the Government or their entities, the entities which procured in the previous fiscal year a total of two million SDRs or more of medical technology products and services covered by the Measures will hold their own meetings.

4.2 Each entity conducting a procurement conference will publish notice of the conference in the Kanpo at least 30 days prior to the conference.

### 5 The entity will:

- (1) advise officials involved in the implementation of procurement to meet with domestic and foreign suppliers, on request and to be responsive to their questions and concerns; and

- (2) ensure that such officials do not provide preferential access to domestic or foreign suppliers.

## VII. UNFAIR TENDERS

- 1 Given that it is the policy of the Government to procure medical technology products and services based on tenders that are consistent with the Anti-Monopoly Act, including the prohibition against unjust low-priced sales, the entities will take appropriate action to address anti-competitive practices.
- 2 Where a supplier submits a tender that, because of its price or other terms, unlawfully impedes fair competition, the entity will deem the tender void in its entirety and will not consider that tender in awarding the contract.
- 3 The entities will deem any supplier that submits a tender referred to in paragraph 2 to be ineligible to resubmit a tender in that medical technology product or service procurement; and the entities will announce the name of that supplier publicly.
- 4 When the entities obtain information indicating the existence of practices that may impede fair competition in relation to its procurement, including the formulation of their procurement specifications, the entities will provide such information on a timely basis to the Fair Trade Commission so as to enable the Commission to take such steps as it deems appropriate.
- 5 To this end, the entities will provide the names of their contact persons to the Fair Trade Commission to facilitate procedures for the detection of, and exchange of information concerning, practices that may violate the Anti-Monopoly Act.

## VIII. ENCOURAGEMENT TO PREFECTURAL GOVERNMENT AND DESIGNATED CITIES

The Government will encourage prefectural governments and Designated Cities to take, in principle, necessary measures similar to the Measures, for their procurement of not less than 200,000 SDR, taking into account local circumstances and the provisions of relevant laws and regulations.

The Government will encourage prefectural governments and Designated Cities to consider establishing a review mechanism with respect to their procurement of not less than 200,000 SDR.

## IX. REVIEW OF THE IMPLEMENTATION OF THE MEASURES

The Government will hold a review to assess the extent that the Measures contribute to improvement of non-discriminatory nature, transparency, openness, competitiveness and fairness of procurement of medical technology products and services covered by the Measures and, in addition, to address specific issues in implementing the Measures. The meeting among related ministries and agencies concerned in procurement will be held annually, and as necessary. Administration relating to the meeting will be governed by the Assistant Chief Cabinet Secretary. At the meeting, implementation and utilization by suppliers of the Measures will be examined by using statistics and other relevant information. This will include the opportunity of listening to opinions of domestic and foreign companies and business associations.

## X. DEFINITIONS

For purposes of the Measures:

"Days" mean calendar days;

"Locally-established supplier" means a supplier that is established in Japan, without regard to the source of its capital;

"Medical technology products" means medical instruments and apparatus, medical supplies and dental materials, excluding these for animal use, listed in Annex 1 of the Enforcement Ordinance of the Pharmaceutical Affairs Law, and includes in-vitro diagnostic reagents stipulated in Paragraph 13, Article 2 of the Pharmaceutical Affairs Law;

"Medical technology services" means design services of medical technology products, and design services of software which is solely used in medical technology products;

"Supplier" means a person that has provided or could provide products or services in response to a Notice of Procurement;

"Affiliates" mean (a) companies which a supplier who has provided research or design services controls or are controlled by, or (b) other companies which are controlled by a company controlling a supplier who has provided research or design services, where control means ownership in excess of 50% of the issued stock if the affiliate is a stock corporation, and ownership in excess of 50% of the capital if the affiliate is a limited

company;

"Modified products or services" means medical technology products or services that exist in the international marketplace at the time the Request for Comments is published in the Kanpo but require modification to meet the legitimate requirements of the entity for the procurement that substantially transform their function or essential physical characteristic;

"Off-the-shelf-products or services "means medical technology products or services that exist in the international marketplace at the time the Request for Comments or the Notice of Procurement is published in the Kanpo; and

"Specially developed products or services" means medical technology products or services that do not exist in a form that meets the performance requirements in the international marketplace and must be developed especially to meet the legitimate requirements of the entity for the procurement.



## ANNEX 1

### CENTRAL GOVERNMENT ENTITIES (as of 1 September 2021)

House of Representatives

House of Councillors

Supreme Court

Board of Audit

Cabinet

National Personnel Authority

Cabinet Office

Imperial Household Agency

Japan Fair Trade Commission

National Public Safety Commission (National Police Agency)

Personal Information Protection Commission

Japan Casino Regulatory Commission

Financial Services Agency

Consumer Affairs Agency

Digital Agency

Reconstruction Agency

Ministry of Internal Affairs and Communications

Ministry of Justice

Ministry of Foreign Affairs

Ministry of Finance

Ministry of Education, Culture, Sports, Science and Technology

Ministry of Health, Labour and Welfare

Ministry of Agriculture, Forestry and Fisheries

Ministry of Economy, Trade and Industry

Ministry of Land, Infrastructure, Transport and Tourism

Ministry of Environment

Ministry of Defense

## ANNEX 2

### OTHER ENTITIES COVERED BY THE MEASURES (as of 14 February 2015)

Hokkaido Railway Company

Shikoku Railway Company

Japan Freight Railway Company

Japan Tobacco Inc.

Nippon Telegraph and Telephone Co.

Nippon Telegraph and Telephone East Co.

Nippon Telegraph and Telephone West Co.

Japan Finance Organization for Municipalities

Okinawa Development Finance Corporation

Japan Finance Corporation

Development Bank of Japan Inc.

Japan Bank for International Cooperation

Japan Post

National University Corporation

Inter-University Research Institute Corporation

Japan Health Insurance Association

Japan Pension Service

Nippon Export and Investment Insurance

(Independent Administrative Institutions)

National Archives of Japan

National Research Institute of Brewing

National Center for University Entrance Examinations

National Institute of Special Needs Education

National Women's Education Center

National Museum of Nature and Science

National Institute for Materials Science

National Research Institute for Earth Science and Disaster Prevention

National Aerospace Laboratory of Japan

National Institutes for Quantum and Radiological Science and Technology

National Museum of Art

National Institute for School Teachers and Staff Development

National Institutes of Biomedical Innovation, Health and Nutrition

National Livestock Breeding Center

Japan International Research Center for Agricultural Sciences (JIRCAS)

Forest Research and Management Organization

Japan Fisheries Research and Education Agency  
Research Institute of Economy, Trade and Industry  
National Center for Industrial Property Information and Training  
National Institute of Advanced Industrial Science and Technology  
National Institute of Technology and Evaluation  
Public Works Research Institute  
Building Research Institute  
National Agency for Automobile and Land Transport Technology  
National Institute of Maritime, Port and Aviation Technology  
Civil Aviation College  
National Institute for Environmental Studies  
Labor Management Organization for USFJ Employees  
National Statistics Center  
Japan Mint  
National Printing Bureau  
Welfare and Medical Service Agency  
Japan Nuclear Energy Safety Organization  
National Institute of Information and Communications Technology  
National Institute of Technology  
National Institution for Academic Degrees and Quality Enhancement of Higher Education  
National Hospital Organization  
Organization for Small & Medium Enterprises and Regional Innovation, JAPAN  
National Institution for Youth Education  
Japan agency of Maritime Education and Training for Seafarers  
Japan Organization of Occupational Health and Safety  
National Agriculture and Food Research Organization  
Japan Housing Finance Agency  
National Institutes for Cultural Heritage  
Food and Agricultural Materials Inspection Center  
National Cancer Center  
National Cerebral and Cardiovascular Center  
National Center for Neurology and Psychiatry  
National Center for Global Health and Medicine  
National Center for Child Health and Development  
National Center for Geriatrics and Gerontology  
Japan Organization for Employment of the Elderly, Persons with Disabilities and Job Seekers

